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FISCAL IMPACT STATEMENT

LS 6747

BILL NUMBER: SB 294

NOTE PREPARED: Apr 6, 2009

BILL AMENDED: Apr 6, 2009

SUBJECT: Identity Deception.

FIRST AUTHOR: Sen. Steele

FIRST SPONSOR: Rep. L. Lawson

BILL STATUS: CR Adopted - 2nd House

FUNDS AFFECTED: X **GENERAL**
DEDICATED
FEDERAL

IMPACT: State & Local

Summary of Legislation: (Amended) *Identity Theft Unit*: This bill creates the Identity Theft Unit (Unit) in the office of the Attorney General, and specifies that the Unit shall: (1) investigate consumer complaints related to identity theft; (2) assist victims of identity theft; (3) cooperate with law enforcement investigations related to identity theft; (4) assist state and federal prosecuting attorneys in the investigation and prosecution of identity theft; and (5) promptly notify the appropriate law enforcement agency and prosecuting attorney if there is reasonable suspicion to believe that a person has committed identity theft. It authorizes certain agencies and persons to cooperate with the unit in investigating identity theft, and authorizes a prosecuting attorney to deputize the Attorney General or a Deputy Attorney General to assist in the prosecution of an identity theft case. It provides that the Unit may establish an educational program to inform consumers concerning identity theft.

Data Base Owners: The bill requires the owner of a data base to notify the Attorney General and the owner's regulator, if applicable, of a breach of the security of data. It requires a data base owner to take certain steps to safeguard data unless the data base owner has its own safeguards in accordance with certain federal laws.

Identity Theft and Identity Deception: The bill provides certain rights to the victims of identity theft. It increases the penalty for identity deception committed against the person's child to a Class C felony. It provides that unlawfully using identifying information that identifies a fictitious person and/or a person other than the person who is using the information constitutes synthetic identity deception.

Accident Reports: The bill restricts the release of an accident report filed with the State Police Department to certain persons. It restricts the release of personal information in the report if the report is released to the general public.

Effective Date: July 1, 2009.

Explanation of State Expenditures: *Attorney General:* This bill requires the Attorney General to establish an Identity Theft Unit to assist prosecuting attorneys in enforcing identity deception. It is estimated that this provision can be implemented through existing resources within the Consumer Protection Division of the Attorney General's office. Also, the bill requires the Attorney General to promptly notify the appropriate law enforcement agencies and prosecuting attorneys that have jurisdiction over those who are reasonably suspected to have committed identity deception or a similar offense. The bill allows the Attorney General to bring a civil penalty of not more than \$5,000 per deceptive act by data base owners and to recover the costs of investigation and maintaining the action.

(Revised) *Penalty Provisions:* This bill provides that a person commits a Class C felony if they obtain, possess, transfer, or use the identifying information of a person less than 18 years old who is someone's child, dependent, ward, or has a guardian; obtain, possess, transfer, or use the synthetic identifying information of more than 100 people; or the fair market value of the fraud or harm caused by the offense is at least \$50,000. This bill provides that a person commits a Class D felony if they commit synthetic identity deception.

A Class C felony is punishable by a prison term ranging from two to eight years depending upon mitigating and aggravating circumstances. A Class D felony is punishable by a prison term ranging from six months to three years or reduction to Class A misdemeanor depending upon mitigating and aggravating circumstances.

The average length of stay in Department of Correction (DOC) facilities for all Class C felony offenders is approximately two years, and for all Class D felony offenders is approximately ten months. Assuming offenders can be housed in existing facilities with no additional staff, the marginal cost for medical care, food, and clothing is approximately \$1,825 annually, or \$5 daily, per prisoner. However, any additional expenditures are likely to be small.

Explanation of State Revenues: *Penalty Provisions:* If additional court cases occur and fines are collected, revenue to both the Common School Fund (from criminal fines) and the state General Fund (from court fees) would increase. The maximum fines for Class C and Class D felonies is \$10,000. However, any additional revenues would likely be small.

(Revised) *Accident Reports:* The bill will decrease money received for crash reports and would likely require modification of an existing contract between the Indiana State Police (ISP) and its contractor, which would potentially reduce revenue to the state for crash reports. Modification of the contract may include changes to the allowable fee structure, shifting of revenues, incurring additional costs by the ISP for maintenance and enhancement of the crash report system, or termination of the contract. Ultimately, the impact will depend on actions and negotiations between the administration and system vendors.

Background Information - Accident Reports: In August 2006, the ISP contracted with Holt, Sheets, and Associates to operate the state's vehicle crash record system. The duration of the contract is 48 months. The contractor retains 90% of the revenues from the sale of crash reports and crash data as remuneration for the contracted services. The Price Schedule and Vehicle Crash Records Fee Summary specifies that the cost of a collision report is \$12; 1,000 data records is \$100; and the contractor may negotiate subscription fees with third parties on a case-by-case basis.

State revenues in FY 2007 and FY 2008 decreased because the state receives 10% of the revenue collected

by the contractor. Total crash report revenue would actually be higher than in previous years and are estimated at \$390,120 for FY 2007 and \$298,050 for FY 2008. Revenues received by the state from the sale of accident reports follow.

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| FY 2004 | \$102,039 |
| FY 2005 | \$90,268 |
| FY 2006 | \$90,445 |
| FY 2007 | \$39,012 |
| FY 2008 | \$29,805 |

Explanation of Local Expenditures: *Penalty Provisions:* If more defendants are detained in county jails prior to their court hearings, local expenditures for jail operations may increase. However, any additional expenditures would likely be small.

Explanation of Local Revenues: *Penalty Provisions:* If additional court actions occur and a guilty verdict is entered, local governments would receive revenue from court fees. However, the amounts would likely be small.

State Agencies Affected: Attorney General; DOC; ISP.

Local Agencies Affected: Trial courts, local law enforcement agencies.

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